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Governor Gavin C. Newsom

DATE: November 6, 2020

TO: ALL INTERESTED PARTIES

/s/ **SUZANNE M. AMBROSE**

FROM: Suzanne M. Ambrose

Executive Officer

SUBJECT: NOTICE OF PROPOSED REGULATIONS

Notice is hereby given that the State Personnel Board (Board) proposes to amend rules 52.4, 243.3, and 243.6 to clarify the appeal procedures applicable to voided appointments and orders for reimbursement of compensation. (Cal. Code Regs., tit. 2, §§ 52.4, 243.3, and 243.6.)

PUBLIC HEARING:

A public hearing regarding the proposed regulatory action will be on December 29, 2020, at 10:00 a.m. via WebEx. In order to participate in the public hearing, please see the following options:

Via Video (Online)

You may click, or copy and paste into your web browser, the following link: https://spb-meetings.webex.com/webappng/sites/spb-meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meetings/meet

Then enter the following information to gain access to the hearing:

Meeting Number: **126 073 0729**Meeting password: **3rpRRpgEF72**

Via Telephone

You may also participate by dialing the phone number first and then the participant code listed below:

Phone Number: **1-408-418-9388** Participant Code: **1260730729**

The telephonic conference to be used for the public hearing is accessible to persons with mobility impairment. Persons with sight or hearing impairments are requested to notify the contact person for these hearings (listed below) in order to make specific arrangements, if necessary.

WRITTEN COMMENT PERIOD:

Any interested party, or his or her duly authorized representative, may submit written comments relevant to the proposed regulatory action to the contact person listed below.

Lori Gillihan, Chief Policy Division State Personnel Board 801 Capitol Mall Sacramento, CA 95814 Email: lori.gillihan@spb.ca.gov

The written comment period closes on December 21, 2020. Only written comments received by that time shall be reviewed and considered by the Board before it adopts, amends, or repeals a regulation.

AUTHORITY AND REFERENCE:

The Board proposes to amend section 52.4, 243.3, and 243.6 of Title 2, Chapter 1 of the California Code of Regulations pursuant to the authority vested in it by the California Constitution, article 7, section 3, and Government Code section 18701.

INFORMATIVE DIGEST/POLICY STATEMENT OVERVIEW:

The Board is a constitutional body responsible for enforcing California's civil service statutes. (Cal. Const., art. VII, §§ 1, subd. (b) & 3; Gov. Code, § 18660.) In addition, the Board, by majority vote of all its members, prescribes probationary periods and classifications, adopts other rules authorized by statute, and reviews disciplinary actions imposed against state employees. (*Ibid.*)

Regulations adopted by the Board are exempt from the Administrative Procedure Act (APA), except as expressly specified. (Gov. Code, §§ 18211, 18215, & 18216.) Regulations concerning Board hearing procedures related to disciplinary and merit matters are not exempt from the APA. (Gov. Code, § 18215, subd. (a)(2).)

The purpose of the amendments to sections 52.4, 243.3, and 243.6 is to clarify the process for filing an appeal or petition for reconsideration challenging a voided appointment, including any order for reimbursement.

Section 52.4 is amended to provide that appeals challenging a decision to void an appointment or ordered reimbursement must be filed with the Appeals Division within 30 days from the date the Notice of Voided Appointment is sent to the employee.

Section 243.3 is amended to clarify that the Executive Officer or Board may require an employee who acts in other than good faith in securing an appointment to reimburse the state all, or a portion of, the compensation resulting from the unlawful appointment.

Section 243.6 is amended to clarify that the appeal procedures applicable to decisions by the Executive Officer or the Department of Human Resources to void an appointment and/or orders of reimbursement pursuant to section 243.3 are set forth in section 52.4, subdivision (e)(1)(Q). Additionally, section 243.6 provides that petitions for reconsideration of a Board's order to void the appointment and/or reimburse compensation pursuant to section 243.3, subdivision (c) resulting from an unlawful appointment must be filed with the Board within 30 calendar days of receipt of the Board's final decision.

FISCAL IMPACT ON PUBLIC AGENCIES:

- Mandate on local agencies and school districts: None.
- Cost to any local agency or school district that must be reimbursed in accordance with Government Code sections 17500 through 17630: None.
- Cost or savings to any State agency: None.
- Other nondiscretionary cost or savings imposed on local agencies: None.
- Cost or savings in federal funding to the State: None

SIGNIFICANT EFFECT ON HOUSING COSTS:

None.

ECONOMIC IMPACT ON BUSINESS:

- Significant, statewide adverse economic impact directly affecting businesses including the ability of California businesses to compete with businesses in other states: None.
- Effect on small business: The proposed regulations set standards only related to the Board's appeals procedures. Accordingly, it has been determined that the

adoption of the proposed regulations would not affect small businesses in any way.

COST IMPACT ON A REPRESENTATIVE PRIVATE PERSON OR BUSINESS:

The agency is not aware of any cost impacts that a representative private person or business would necessarily incur in reasonable compliance with the proposed action since the regulatory change only impacts the Board's appeals procedures.

RESULTS OF ECONOMIC IMPACT ASESSMENT:

Adoption of these regulations will not:

- 1. Create or eliminate jobs within California.
- 2. Create new businesses or eliminate existing businesses within California.
- 3. Affect the expansion of businesses currently doing business within California.
- 4. Affect worker safety or the state's environment.

CONSIDERATION OF ALTERNATIVES:

The Board has initially determined that no reasonable alternatives it has considered or that have been otherwise identified and brought to the attention of the Board would be more effective in carrying out the purposes for which the instant action is proposed or would be as effective and less burdensome to affected private persons than the proposed action.

CONTACT PERSONS:

Inquiries concerning the proposed regulatory action, including questions regarding procedure, comments, or the substance of the proposal, may be directed to:

Lori Gillihan, Chief Policy Division State Personnel Board 801 Capitol Mall Sacramento, CA 95814

Phone: (916) 651-1043

Email: lori.gillihan@spb.ca.gov

The backup contact person for these inquiries is:

Carlos Gomez, Analyst Policy Division State Personnel Board 801 Capitol Mall Sacramento, CA 95814

Phone: (916) 651-8350

Email: carlos.gomez@spb.ca.gov

Please direct requests for copies of the proposed text of the regulations, the initial statement of reasons, or other information upon which the rulemaking is based to Policy Division Chief, Lori Gillihan, at the above address.

AVAILABILITY OF RULEMAKING FILE:

The Board is maintaining a rulemaking file for the proposed regulatory action, which as of the date of this notice contains the following:

- 1. A copy of the text of the regulations for which the adoption is proposed in strikeout and underline;
- 2. A copy of this notice and statement of reasons for the proposed adoption; and
- 3. Any factual information upon which the proposed rulemaking is based.

If written comments, data or other factual information, studies or reports are received, they will be added to the rulemaking file. The file is available for public inspection during normal working hours at the State Personnel Board, 801 Capitol Mall, Sacramento, CA 95814. Items 1 through 3 are also available on the Board's website at www.spb.ca.gov under "What's New?" Copies may be obtained by contacting the person via the address, email, or phone number listed above.

AVAILABILITY OF CHANGED OR MODIFIED TEXT:

After considering all timely and relevant comments received, the Board may adopt the proposed regulations substantially as described in this notice. If the Board makes modifications that are sufficiently related to the originally proposed text, it will make the modified text (with the changes clearly indicated) available to the public for at least 15 days before the Board adopts the regulations as revised. Please send requests for copies of any modified regulations to the attention of the person at the address indicated above. The Board will accept written comments on the modified regulations for 15 days after the date on which they are made available to the public.

AVAILABILITY OF THE FINAL STATEMENT OF REASONS:

It is anticipated that the proposed regulations will be filed with the Office of Administrative Law and shall include a Final Statement of Reasons. Copies of the Final Statement of Reasons may be obtained from the contact person when it becomes available.

AVAILABLITY OF DOCUMENTS ON THE INTERNET:

Copies of the Notice of Proposed Action, the Initial Statement of Reasons, and the text of the regulations in underline and strikeout can be accessed on the Board's website at www.spb.ca.gov under "What's New?"